Buildings Support for PCCs

Service Level Agreement for Parish Building Surveyors





Our Church buildings are a gift to this and future generations. They offer a place where people can gather from across our communities for many purposes, including worship. Thus their care and development are vital to our mission together to be a Transforming Church and we recognize the effort and work that many people contribute to that end. Thank you for your part in that, this service level agreement will help parishes and property team to work together to have clear expectations and support their joint mission in God's service.

Background

One of the key features of People & Places is to provide Parish Support Services which will assist with HR, Buildings & Bookkeeping in our newly formed deaneries. The Parish Building Surveyors are now available to newly formed deaneries within the Church of England Birmingham.

To ensure church buildings remain well maintained and compliant puts a significant strain on local resources. Even day-to-day reactive maintenance issues take hours of people's time and require specific technical expertise. Having Parish Building Surveyors that will instruct and oversee contractors can help take away this burden. The church buildings in the Church of England Birmingham were assessed in both 2012 and 2017 through a desk-based survey of their five-yearly building inspection reports. During this period the number of buildings in a 'Poor' or 'Very Bad' state had increased to 30%. People & Places aims to support parishes with the fabric management processes for their churches, to ensure that annual planned preventative maintenance (PPM) for each building is carried out regularly and for the long term to reduce the cost liability.

Our Parish Buildings Services can help with organising Church property reactive repairs and maintenance on behalf of Parochial Church Councils (PCCs), which will involve managing a wide range of suppliers and building contractors. We can also assist with implementing various programmes of planned, cyclical and legislative maintenance for churches based upon their five-yearly inspection report. Our surveyors will also help with condition surveys of ancillary buildings and relevant statutory compliance responsibilities for all operational buildings.

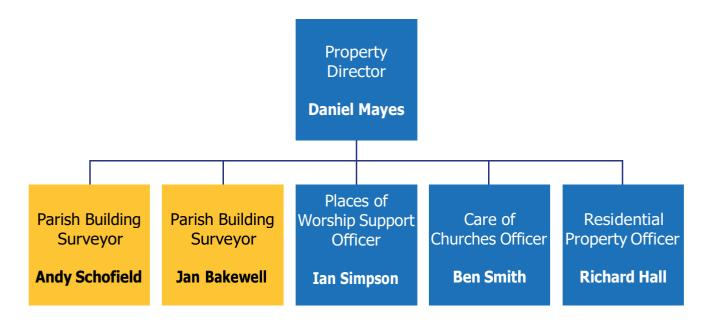


Image A - Property Team Organogram

The Parish Building Surveyors are part of the Property Team as shown in the organogram above. The surveyors will complement Ian Simpson, Historic Places of Worship Support Officer (PoWSO); Ben Smith, Care of Churches Officer; and Daniel Mayes, Property Director who currently provide support to parishes on their church buildings. Ian Simpson (PoWSO), in addition to offering practical, on-the-ground advice on management and development projects for church buildings, can also support grant applications to various funders. Ben Smith (Care of Churches Officer) is also available to give guidance and support on the management, maintenance and development of all church buildings and churchyards, and on the Faculty permission system for carrying out works. Daniel Mayes (Property Director) has a wider remit to give assistance and support on the development of construction-related projects for church buildings and church halls, including the development of strategic project briefs, feasibility studies, options appraisals, project programmes, business cases, contract management, and the appointment of consultants and contractors.

Key Objectives of the Parish Building Surveyors

To support PCCs in:

- Discharging their statutory compliance responsibilities relating to church buildings in particular where such a building is listed;
- Improving and developing church buildings and facilities to be fit for purpose for the needs of their ministry and mission; and
- Assist in implementing various programmes of planned, cyclical and legislative maintenance to their church buildings as a result of Quinquennial Inspections (QI's).

What we will do

- Oversee reactive maintenance and planned preventative maintenance (PPM) on behalf of PCCs;
- Support PCCs with their PPM plans and where necessary carry out further condition surveys;
- Advise PCCs on regulatory and statutory compliance and construction related health and safety;
- Project manage works on site, act as contract administrator and main point of contact with contractor(s) and any other consultants appointed in relation to the works;
- Guide PCCs with faculty submissions and advise on any further statutory compliance.

What we don't do

- Parish Building Surveyors will not act as the client, for the avoidance of doubt, the PCC shall be client in relation to all works carried out. The Parish Building Surveyors will not pay for the works nor be budget holder. Any maintenance or compliance work will need PCC approval before appointing a contractor;
- Perform duties as Principal Designer under the Construction Design & Management Regulations (CDM 2015);
- Deal with non-urgent electrical and plumbing or other minor issues which can be dealt with by a local tradesperson. If the issue keeps recurring or it has adversely affected the building fabric the Parish Building Surveyors can advise of further steps which can be taken;
- The use of Parish Building Surveyors does not take away the need for Quinquennial Inspections (5 yearly) carried out by the church architect;
- Parish Building Surveyors will not attend PCC meetings to obtain approval for the works; this is the incumbents/churchwardens responsibility;
- Parish Building Surveyors will not provide design services for improvements, such as extension, new builds or re-ordering projects. Other members of the Property Team can advise on these matters.

Please note, PCCs remain as client and responsible owners of their buildings; therefore maintenance and all statutory compliance required as owner of the buildings will continue to be the PCC's responsibility to ensure all building related assets are maintained and tested to appropriate regulations and legislation.

What we will do (in detail)

The Parish Building Surveyor will support PCCs in:

- Organising Church property reactive repairs and maintenance. This will involve managing a wide range of suppliers, consultants and building contractors. Handle e-mails, phone calls and other general queries related to the works. Ensure that the works remain within the agreed scope and approved funding and should the scope or costs change significantly request the incumbent/ churchwardens to obtain approval from the respective PCC;
- Implementing various programmes of planned, cyclical and legislative maintenance for churches based upon their five-yearly inspection Quinquennial Inspection report, condition surveys of ancillary buildings and relevant statutory compliance reports for all operational buildings;

- Supporting PCCs with planning and co-ordinating all technical inspection and statutory testing relevant to their church buildings and any ancillary operational buildings on the church site, such as church halls, in conjunction with church staff and officers and external specialist consultants, ensuring an effective survey process, accurate recording and access to data;
- Analysing records of reactive, routine and statutory maintenance to identify patterns of emerging liability on building fabric assets, and to suggest where PCC resources should be used to discharge high priority defects;
- Formulating forward maintenance plans based upon analysis of maintenance liability of the built fabric on the church site with due consideration of the availability of local budgets and resources;
- Managing external contractors and in some cases consultants to achieve planned outputs for programmes of routine and legislative maintenance work, and for term contracts and single capital projects not exceeding £100k, including:
 - developing appropriate risk registers and control measures with PCCs as required;
 - liaising with the CofE Birmingham Property Team, the Diocesan Advisory Committee for the Care of Churches and statutory approval bodies on behalf of the PCC, as appropriate;
 - supporting PCCs with selecting their procurement route for capital projects;
 - monitoring the performance of projects against specific performance indicators and operating mechanisms for ensuring adherence to technical procedures and working practices; and
 - analysing performance issues where appropriate with a view to recommending improvements to ensure cost effectiveness, quality, speed, and safety in future project delivery;
- Supporting PCCs with obtaining the necessary statutory consents including consent for works that fall within the Faculty Jurisdiction Rules 2015 (FJR 2015);
- Monitoring the performance of external contractors and consultants;
- Maintaining a project database for maintenance contractors (including large, one-off projects) with the continued monitoring against programme, cost plans, quality and safety standards;
- Undertaking periodic reviews of service delivery, or attend to direct complaints of procedural failure, and implement with a consistent approach the improvement to operational structure and processes as identified to ensure value for money.

The PCCs Responsibilities

In order to establish a two-way record, the PCC will need to adhere to the following guidelines to assist in work execution and satisfactory completion:

- Provide a list of personnel authorised by the PCC to request and approve work;
- Requests should be made via email; property@cofebirmingham.com. When making requests by telephone, contact the Parish Building Surveyors on the listed contact numbers only;
- Provide only one work request for each job required;
- Provide requestor's name and contact number with each request;
- Describe work requirements as accurately as possible;
- Provide any information about the site and existing structures or hazards that may be present such as asbestos, overhead cables and buried services. If an asbestos survey is not available, the PCC should allocate funds for a Refurbishment & Demolition survey to be carried out before works commence on site;
- Ensure appropriate construction related insurance (such as contract works insurance) is in place;
- Ensure PCC approval including costs is provided within the timescales indicated in Appendix A;
- Ensure availability of work area on the agreed date;
- Allow workers to carry out their work commitment without interruption;
- Not to add work requests to an existing call number;
- Ensure that building services remain statutory compliant.

Health & Safety (Construction (Design & Management) Regulations 2015)

- For works involving one contractor the Parish Building Surveyors will:
 - ensure that the contractor complies with legal standards for health and safety management on all projects;
 - establish clear working practices according to guidelines developed by the CofE Birmingham Property Team;
 - monitor for progress at critical milestones throughout a contract;
 - review works on completion to inform improvement in future practices through informed from contractors, end users and external consultants.

- If there is more than one contractor involved, the PCC will need to appoint (in writing) a Principal Designer and Principal Contractor. The Parish Building Surveyors can give guidance with these appointments; however under the CDM Regulations 2015 the PCC remains the client;
- Please see Appendix B for more information on the CDM Regulations 2015. Please ensure that PCCs representatives are fully aware of their responsibilities under the CDM Regulations;
- As the Parish Building Surveyors will be using a pool of contractors it will be necessary for the contractors to be vetted to make sure they have the appropriate skills, knowledge, experience and capability to manage health and safety. Therefore the Diocesan Board of Finance (DBF) will cover the costs for a CDM health & safety advisor to carry out an annual check of the contractors insurance (employers and public) and health & safety procedures. The advisor will also provide a monthly audit of 5% of works currently on site across the diocese (circa 4 visits a month) to make sure contractor(s) adhere to their health & safety procedures, method statements and risk assessments. There will be no further charge to the PCCs for this service.

Insurance

The DBF have put in place appropriate Professional Indemnity Insurance for the Parish Building Surveyors, however PCCs should ensure that they have appropriate contractors all-risks/ contract works insurance in place for the construction works and suitable building and contents insurance.

Job execution standards and response times

Please see the flow chart in Appendix A, which will help explain the process of instructing a Parish Building Surveyor. To assist in progressing work requests to a satisfactory completion, the Parish Building Surveyors will adhere to the following guidelines:

- The Parish Building Surveyors guarantee that the PCC work requests will be acknowledged within one working day in order to progress the required work (unless an emergency);
- The Parish Building Surveyors shall guarantee that all work requests will be actioned and when specific start/ completion dates given, adhered to;
- The Parish Building Surveyors, contractors, consultants or any other parties instructed by the surveyors will not access or attempt to access property without the PCCs permission prior to contractor's possession of the site under the CDM regulations;
- The Parish Building Surveyors shall ensure as far as they are able to, that planned work is carried out and completed at the agreed times and where possible, without

interruption to church services, operations and tenants/ licensees;

- The Parish Building Surveyors shall, where necessary, provide site supervision to ensure progress and quality of workmanship is to an acceptable standard;
- The Parish Building Surveyors shall consult with the PCC as appropriate;
- The Parish Building Surveyors shall record all work requests accurately.

Response times:

- Category A (Emergency Breakdowns) Parish Building Surveyors will aim to organise the attendance by a contractor on the same day as the telephone call or email from a PCC during normal working hours. Category A work will be made safe immediately and normally completed by the 2nd day, subject to the PCC approving the costs, and the nature/ severity of the emergency.
- Category B (Non-Urgent Breakdowns) attendance by the Parish Building Surveyor or a contractor within 3 days of a telephone call or email from PCC during normal working hours. Category B work will be completed by the 10th working day, unless agreed otherwise and subject to faculty legislation and the PCC approving the cost of the works prior to commencement.
- Category C (Provision of technical and/ or programming advice on routine maintenance) – Meeting to take place within 10 working days of the PCCs request to the Parish Building Surveyor. Work will be completed as agreed subject to programme and budget.

Where the Parish Building Surveyors receive unprecedented level of requests they will be prioritised in terms of their nature/ severity and time of request.

Definition of Categories:

- Category A (Emergency Breakdowns) include instances of asset malfunctions which will actually or could lead to the following: health and safety of occupants being put at risk, the building fabric building damaged, the security of the building being endangered and failure of heating/ hot water systems.
- Category B (Non-Urgent Breakdowns) include instances of services malfunction which are of a routine nature and do not seriously impair day to day operations of the Church or Church Hall. For example cosmetic damage to fixtures and fittings, and cosmetic damage to the building fabric.
- Category C (Provision of technical and/ or programming advice on routine maintenance) to include attendance at meetings to provide technical and/ or programming in relation to future activities with agreed time frames.

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Property Team email: parishsurveyors@cofebirmingham.com

Emergencies – We do not provide an out of hours service. If your query is urgent/ or an emergency and you are contacting us outside normal working hours please contact your insurers emergency line for further advice.

GDPR Privacy Notice

The DBF keeps data in accordance with the requirements set out in law, statutory guidance and the national church. For more information on the DBF's Data Privacy Notice please use the following link: <u>https://www.cofebirmingham.com/info-for-leaders/church-officials/gdpr-faqs/gdpr-faqs.php</u>

*By signing the document below you agree that your contact information can be shared with the Parish Building Surveyors, selected contractors, consultants and other suppliers inrelation to the works.

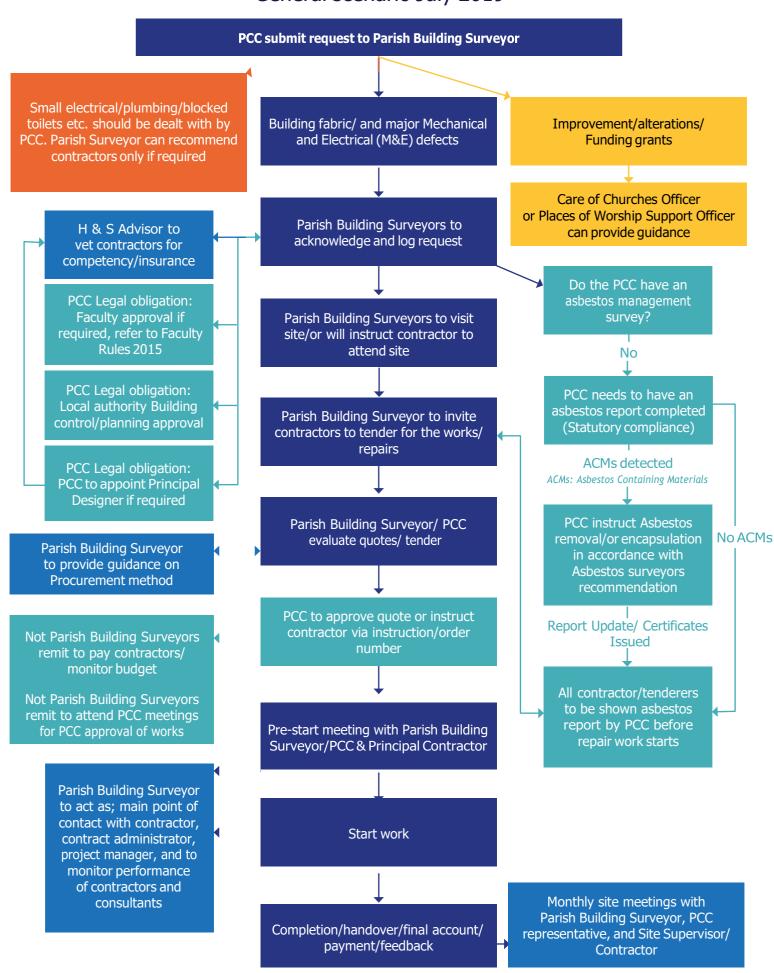
This document is not exhaustive and may be subject to review and amendment at any time.

Declaration

I hereby declare that I have read and understood the content of the Service Level Agreement and that the PCC agree to their responsibilities under this agreement.

Signed on behalf of the PCC: (incumbent/ churchwarden)	
Church name and address:	
Name:	
*Signature:	
Date:	

Service Level Structure – Parish Building Surveyors General scenario July 2019



Service Level Agreement- Appendix B - CDM 2015 Guidance Note from the HSE (See next page)



Need building work done?

A short guide for clients on the Construction (Design and Management) Regulations 2015



This is a web-friendly version of leaflet INDG411(rev1), published 04/15

This leaflet is aimed at you if you are a building owner, user or managing agent and are having maintenance, small-scale building work or other minor works carried out in connection with a business – as you will be a client with legal duties under the Construction (Design and Management) Regulations 2015 (CDM 2015).

Following the simple steps in this leaflet will help you meet your responsibilities as a client and ensure construction work and repairs are undertaken safely and without damaging worker's and other people's health.

What does CDM 2015 do?

Complying with CDM 2015 will help ensure that no-one is harmed during the work, and that your building is safe to use and maintain while giving you good value. Effective planning will also help ensure that your work is well managed with fewer unexpected costs and problems.

What do clients need to do?

Many clients, particularly those who only occasionally have construction work done, are not experts in construction work. Although you are not expected to actively manage or supervise the work yourself, you have a big influence over the way the work is carried out. Whatever the size of your project, you decide which designer and contractor will carry out the work and how much money, time and resource is available. The decisions you make have an impact on the health, safety and welfare of workers and others affected by the work.

CDM 2015 is not about creating unnecessary and unhelpful processes and paperwork. It is about choosing the right team and helping them to work together to ensure health and safety.

As a client, you need to do the following.

1 Appoint the right people at the right time

If more than one contractor will be involved, you will need to appoint (in writing) a principal designer and a principal contractor.

A principal designer is required to plan, manage and coordinate the planning and design work. Appoint them as early as possible so they can help you gather information about the project and ensure that the designers have done all they can to check that it can be built safely.

A principal contractor is required to plan, manage and coordinate the construction work. Appoint them as early as possible so they are involved in discussions with the principal designer about the work.

Getting the right people for the right job means your designers and your contractors need to have the skills, knowledge and experience to identify, reduce and manage health and safety risks. This is also the case if they are a company (known as having 'organisational capability' for the job). The designers and the contractors should be able to give references from previous clients for similar work and explain to you how they will achieve this.

Professional bodies can help you choose your architect and other designers. The Safety Schemes in Procurement (SSIP) website has lists of businesses which have been assessed on their health and safety management. A contractor may be a member of a trade association.

2 Ensure there are arrangements in place for managing and organising the project

The work is more likely to be done without harming anyone and on time if it is properly planned and managed. Sometimes the work is complex and uses many different trades. Often it involves high-risk work such as the work listed in the bulleted list below. The principal designer should understand these types of risks and try to avoid them when designing your project. The principal contractor or builder should manage the risks on site.

These are the biggest causes of accidents and ill health in construction work, and your designer and contractor can manage the risks by doing the following.

- Falls from height:
 - Make sure ladders are in good condition, at a 1:4 angle and tied or footed.
 - Prevent people and materials falling from roofs, gable ends, working platforms and open edges using guardrails, midrails and toeboards.
 - Make sure fragile roof surfaces are covered, or secure working platforms with guard rails are used on or below the roof.
- Collapse of excavations:
 - Shore excavations; cover or barrier excavations to prevent people or vehicles from falling in.
- Collapse of structures:
 - Support structures (such as walls, beams, chimney breasts and roofs) with props; ensure props are installed by a competent person.
- Exposure to building dusts:
 - Prevent dust by using wet cutting and vacuum extraction on tools; use a vacuum cleaner rather than sweeping; use a suitable, well-fitting mask.
- Exposure to asbestos:
 - Do not start work if it is suspected that asbestos may be present until a demolition/refurbishment survey has been carried out.
- Electricity:
 - Turn the electricity supply and other services off before drilling into walls.
 - Do not use excavators or power tools near suspected buried services.
- Protect members of the public, the client, and others:
 - Secure the site; net scaffolds and use rubbish chutes.

Discuss with your designer and builder before work starts and throughout the build how these risks are being managed.

3 Allow adequate time

Work that is rushed is likely to be unsafe and of poor quality. Allow enough time for the design, planning and construction work to be undertaken properly.

4 Provide information to your designer and contractor

Your designer and builder will need information about what you want built, the site and existing structures or hazards that may be present such as asbestos, overhead cables, and buried services. Providing this information at an early stage will help them to plan, budget and work around problems. Your principal designer can help you gather this information.

Putting together a 'client brief' at the earliest stages which includes as much information as you have about the project, along with the timescales and budget for the build and how you expect the project to be managed can help you to set the standards for managing health and safety.

5 Communicate with your designer and building contractor

Your project will only run efficiently if everyone involved in the work communicates, cooperates and coordinates with each other.

During the design and planning stage, you, your designer and contractor need to discuss issues affecting what will be built, how it will be built, how it will be used and how it will be maintained when finished. This will avoid people being harmed or having unexpected costs because issues were not considered when design changes could still easily be made.

Meeting with your designer and contractor as the work progresses gives an opportunity to deal with problems that may arise and discuss health and safety. This will help to ensure that the work progresses as planned.

6 Ensure adequate welfare facilities on site

Make sure that your contractor has made arrangements for adequate welfare facilities for their workers before the work starts. See the HSE publication *Provision of welfare facilities during construction work* (see 'Further reading').

7 Ensure a construction phase plan is in place

The principal contractor (or contractor if there is only one contractor) has to draw up a plan explaining how health and safety risks will be managed. This should be proportionate to the scale of the work and associated risks and you should not allow work to start on site until there is a plan.

8 Keep the health and safety file

At the end of the build the principal designer should give you a health and safety file. If the principal designer leaves before the end of the project, the principal contractor should do this. It is a record of useful information which will help you manage health and safety risks during any future maintenance, repair, construction work or demolition. You should keep the file, make it available to anyone who needs to alter or maintain the building, and update it if circumstances change.

9 Protecting members of the public, including your employees

If you are an employer, or you have members of the public visiting your premises, you need to be sure that they are protected from the risks of construction work.

Discuss with your designer and contractor how the construction work may affect how you run your business, eg you may have to re-route pedestrian access; make sure signs to your entrance are clear; or change the way your deliveries operate.

10 Ensure workplaces are designed correctly

If your project is for a new workplace or alterations to an existing workplace (eg a factory or office), it must meet the standards set out in the Workplace (Health, Safety and Welfare) Regulations 1992 (see 'Further reading').

Notifying construction projects

For some construction work (work lasting longer than 30 days with more than 20 workers working at the same time, or involving 500 person days of work), you need to notify HSE of the project as soon as possible before construction work starts. In practice, you may request someone else to do this on your behalf.

How can you find out more?

Your principal designer or principal contractor will be able to advise you on your duties.

Why you should comply with your duties as a client

If you do not comply with CDM 2015, you are likely to be failing to influence the management of health and safety on your project. This means that your project could be putting workers and others at risk of harm, and that the finished structure may not achieve good standards and be value for money.

If you don't appoint a principal designer or principal contractor you will be responsible for the things that they should have done.

Serious breaches of health and safety legislation on your construction project could result in construction work being stopped by HSE or your local authority and additional work may be needed to put things right. In the most serious circumstances, you could be prosecuted.

Fee for Intervention

HSE now recovers the costs of time spent dealing with material breaches of health and safety law. This is known as Fee for Intervention (FFI). FFI applies when an inspector finds something wrong that they believe is serious enough for them to write to you about. A fee is charged for the time spent by the inspector in sorting it out. Following the simple guidance in this leaflet may help you to avoid having to pay a fee.

Domestic clients

If you are having work done on your own home, or the home of a family member, and it is **not** in connection with a business, you will be a domestic client. The only responsibility a domestic client has under CDM 2015 is to appoint a principal designer and a principal contractor when there is more than one contractor. However, if you do not do this, (as is common practice) your duties as a domestic client are automatically transferred to the contractor or principal contractor. If you already have a relationship with your designer before the work starts, the designer can take on your duties, provided there is a written agreement between you and the designer to do so.

Further reading

CONIAC industry guides www.citb.co.uk/health-safety-and-other-topics/health-safety/construction-design-and-management-regulations/cdm-guidance-documents

Construction phase plan (CDM 2015): What you need to know as a busy builder Construction Information Sheet CIS80 HSE Books 2015 www.hse.gov.uk/pubns/cis80.htm

Health and safety in construction HSG150 (Third edition) HSE Books 2006 ISBN 978 0 7176 6182 4 www.hse.gov.uk/pubns/books/hsg150.htm

Managing health and safety in construction. Construction (Design and Management) Regulations 2015. Guidance on regulations L153 HSE Books 2015 ISBN 978 0 7176 6626 3 www.hse.gov.uk/pubns/books/l153.htm

Provision of welfare facilities during construction work Construction Information Sheet CIS59 HSE Books 2010 www.hse.gov.uk/pubns/cis59.htm

Workplace health, safety and welfare. Workplace (Health, Safety and Welfare) Regulations 1992. Approved Code of Practice and guidance L24 (Second edition) HSE Books 2013 ISBN 978 0 7176 6583 9 www.hse.gov.uk/pubns/books/l24.htm

Further information

For information about health and safety, or to report inconsistencies or inaccuracies in this guidance, visit www.hse.gov.uk. You can view HSE guidance online and order priced publications from the website. HSE priced publications are also available from bookshops.

This guidance is issued by the Health and Safety Executive. Following the guidance is not compulsory, unless specifically stated, and you are free to take other action. But if you do follow the guidance you will normally be doing enough to comply with the law. Health and safety inspectors seek to secure compliance with the law and may refer to this guidance.

This leaflet is available at: www.hse.gov.uk/pubns/indg411.htm.

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